

Governance Mechanisms and Infrastructure Project Success: The Role of Grievance Redress Systems.

Abstract

Infrastructure development remains central to economic transformation, particularly in developing countries where investments in transport, energy, water, and telecommunications underpin growth and service delivery (Ika& Pinto, 2022; Turner &Zolin, 2024). However, despite increasing investment, infrastructure projects continue to experience persistent delays, cost overruns, and social conflict, often linked to land acquisition disputes, weak stakeholder engagement, and ineffective grievance redress mechanisms (Abdelaty et al., 2023; Ameyaw et al., 2021; World Bank, 2024). Moreover, while project management literature increasingly recognises that project success extends beyond the iron triangle, empirical research remains fragmented across risk management, stakeholder engagement, and conflict resolution domains (Ćirić et al., 2022; Shenhar et al., 2023).

This study conducts a systematic review guided by the PRISMA framework to synthesise evidence on the relationships between land acquisition risk, community consent, grievance redress mechanism (GRM) effectiveness, and project success. A structured search across major academic databases yielded 22 eligible studies covering infrastructure, renewable energy, and public project implementation contexts.

The findings reveal four dominant themes. First, land acquisition risk is a multidimensional governance challenge rather than a purely technical issue. Second, community consent functions as a legitimacy-building mechanism influencing cooperation and resistance. Third, GRM effectiveness represents institutional response capacity that determines whether disputes escalate or are resolved. Fourth, project success is multidimensional, incorporating stakeholder satisfaction, sustainability, and legitimacy.

Furthermore, the review demonstrates that project outcomes are shaped not by risk exposure alone, but by governance pathways linking risk, legitimacy, and conflict resolution. The study proposes an integrated conceptual framework in which land acquisition risk influences project success indirectly through community consent and GRM effectiveness. The findings contribute to theory by integrating fragmented domains and advancing a governance-based explanation of infrastructure performance, while also offering actionable insights for policymakers and practitioners in developing-country contexts.

Keywords: Land acquisition risk, community consent, grievance redress mechanisms, project success, PRISMA, infrastructure governance, telecommunications project management

39 1. Introduction

40 Infrastructure development is widely recognised as a cornerstone of economic growth, social
41 inclusion, and sustainable development, particularly in developing countries where deficits in
42 transport, energy, and telecommunications constrain productivity and access to services
43 (Flyvbjerg, 2014; Ika& Pinto, 2022). Governments and international development institutions
44 continue to invest heavily in linear infrastructure projects such as roads, transmission lines,
45 pipelines, and fibre optic networks, which are essential for national development strategies
46 and long-term competitiveness (Turner & Zolin, 2024; World Bank, 2024).

47 However, notwithstanding these investments, infrastructure projects frequently experience
48 delays, cost escalation, and implementation challenges. A growing body of literature
49 attributes these challenges not only to technical and financial constraints but also to
50 governance issues, particularly those related to land acquisition, stakeholder engagement, and
51 conflict management (Abdelaty et al., 2023; Ameyaw et al., 2021; Kaddu et al., 2023). Land
52 acquisition processes often generate disputes over compensation, ownership, and rights of
53 access, while inadequate stakeholder engagement can result in resistance, mistrust, and social
54 conflict (Engström, 2022; Antwi& Ley, 2021). Furthermore, weak grievance redress
55 mechanisms limit the ability of project institutions to resolve disputes effectively, thereby
56 exacerbating delays and reputational risks (World Bank, 2024).

57 At the same time, project management scholarship has evolved beyond the traditional “iron
58 triangle” of time, cost, and quality to recognise that project success is multidimensional,
59 encompassing stakeholder satisfaction, sustainability, and long-term value creation
60 (Atkinson, 1999; Ćirić et al., 2022; Shenhar et al., 2023). However, despite this theoretical
61 advancement, empirical research remains fragmented. Studies on land acquisition risk often
62 focus on delays and cost implications, while stakeholder engagement research emphasises
63 legitimacy and participation, and grievance redress literature focuses on conflict resolution
64 mechanisms. These domains are rarely integrated into a unified analytical framework
65 (Moffat& Zhang, 2024; Ika& Pinto, 2022).

66 Therefore, there is a need for a systematic synthesis of the literature to understand how these
67 constructs interact and jointly influence project outcomes. This study addresses this gap by
68 conducting a systematic review guided by PRISMA, focusing on four key constructs:

- 69 • Land acquisition risk
- 70 • Community consent
- 71 • Grievance redress mechanism effectiveness
- 72 • Project success

73 The study seeks to answer the following research questions:

- 74 1. How does land acquisition risk influence infrastructure project success?
- 75 2. What role does community consent play in shaping project outcomes?
- 76 3. How do grievance redress mechanisms affect project performance?
- 77 4. How can these constructs be integrated into a unified explanatory framework?

78 By addressing these questions, the study contributes to both theory and practice by advancing
79 a governance-based understanding of infrastructure project success.

80 **2. Methodology (PRISMA Approach)**

81 **2.1 Review Design**

82 This study adopts a systematic literature review design guided by the PRISMA framework
83 (Page et al., 2021). The PRISMA approach ensures transparency, reproducibility, and
84 methodological rigour in the identification, screening, and synthesis of relevant studies
85 (Snyder, 2019).

86 Systematic reviews differ from traditional narrative reviews in that they follow a structured
87 and replicable process for identifying and analysing literature, thereby reducing bias and
88 enhancing the reliability of findings (Tranfield et al., 2003). This approach is particularly
89 suitable for synthesising fragmented research domains such as infrastructure governance and
90 project management.

91 **2.2 Search Strategy**

92 Searches were conducted across:

- 93 • Scopus
- 94 • Web of Science
- 95 • ScienceDirect
- 96 • SpringerLink
- 97 • Emerald Insight
- 98 • Google Scholar
- 99 • Wiley Online Library

100 Search terms included combinations of:

- 101 • “land acquisition risk”
- 102 • “right-of-way acquisition”
- 103 • “community consent” OR “social license to operate”
- 104 • “grievance redress mechanisms”
- 105 • “project success”
- 106 • “infrastructure projects”

107 Boolean operators (AND, OR) were applied to refine results (Snyder, 2019).

108

109 **2.3 Inclusion and Exclusion Criteria**

Criterion	Inclusion	Exclusion
Context	Infrastructure, construction, energy, public projects	Purely technical engineering studies
Variables	Risk, stakeholder engagement, grievance systems, success	Studies lacking governance or social dimensions
Geography	Global with emphasis on developing countries	High-income-only contexts without relevance
Type	Peer-reviewed articles, reports, empirical studies	Editorials, opinion pieces

110

111 **2.4 PRISMA Flow**

Stage	Number of Studies
Records identified	142
Duplicates removed	32
Records screened	110
Full-text assessed	48
Excluded	26
Final included studies	22

112 The screening process ensured conceptual alignment with governance, stakeholder, and
 113 infrastructure contexts (Page et al., 2021).

114 **3. Descriptive Analysis of Included Studies**

115 **3.1 Study Characteristics**

Author(s)	Context	Method	Key Focus
Ameyaw et al. (2021)	Ghana infrastructure	Empirical	Land acquisition challenges
Antwi& Ley (2021)	Africa energy	Review	Community acceptance
Kaddu et al. (2023)	Uganda policy	Report	Implementation challenges
Mwelu et al. (2021)	Uganda roads	SEM	Project success factors
Kidane (2021)	Ethiopia roads	Empirical	Right-of-way constraints

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117

118 **3.2 Methodological Distribution**

119 **Figure 3.1: Methodological distribution of included studies**

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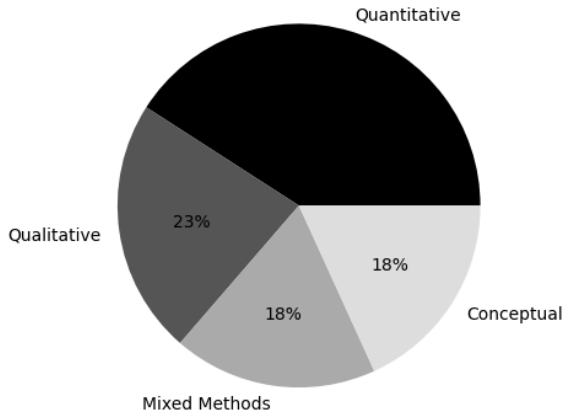


Figure 3.1 presents the methodological distribution of the reviewed studies. The results show a predominance of quantitative approaches (41%), followed by qualitative (23%), mixed methods (18%), and conceptual studies (18%). This distribution suggests that while empirical modelling dominates the field, there remains a significant need for integrative and theory-building research to bridge fragmented domains.

134

135 **3.3 Sector Distribution**

136 **Figure 3.2: Sector Distribution of**
137 **included studies**

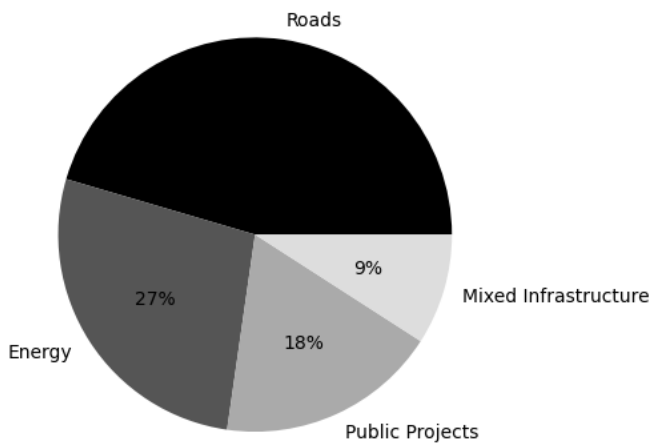


Figure 3.2: Sector distribution of included studies. The results indicate that the majority of studies focus on road infrastructure (45%), followed by energy projects (27%), public sector projects (18%), and mixed infrastructure contexts (9%). The dominance of transport-related studies reflects the centrality of road infrastructure in development research, particularly in emerging economies.

151

152 4. Thematic Findings

153 4.1 Land Acquisition Risk as Governance Risk

154 Land acquisition risk is consistently identified as a major driver of delays and cost escalation
155 in infrastructure projects, particularly in developing-country contexts characterised by
156 complex tenure systems and contested compensation processes (Abdelaty et al., 2023;
157 Engström, 2022). Unlike conventional project risks that are largely technical or financial,
158 land acquisition risk is deeply embedded in institutional, legal, and socio-political structures.
159 As a result, it introduces uncertainty not only at the initial stages of project implementation
160 but also across the entire project lifecycle.

161 The literature demonstrates that land acquisition risk is fundamentally a governance
162 challenge rather than a purely operational or technical issue. In many contexts, especially in
163 Sub-Saharan Africa, land ownership systems are pluralistic, involving customary, statutory,
164 and informal arrangements that often overlap and conflict (Engström, 2022). This complexity
165 creates significant challenges in verifying ownership, determining compensation eligibility,
166 and resolving disputes. Consequently, delays in land acquisition are not simply the result of
167 inefficiencies at the project level but reflect broader systemic weaknesses in governance and
168 institutional coordination.

169 Furthermore, governance inefficiencies such as bureaucratic delays, lack of transparency in
170 valuation processes, weak enforcement of legal frameworks, and inadequate inter-agency
171 coordination significantly exacerbate land acquisition risk (Kaddu et al., 2023). These
172 challenges are often compounded by limited administrative capacity and funding constraints,
173 which delay compensation payments and increase the likelihood of disputes. In such cases,
174 land acquisition risk becomes a manifestation of policy implementation gaps rather than
175 isolated project failures.

176 Empirical evidence supports the argument that land acquisition challenges have direct
177 implications for project performance. Abdelaty et al. (2023) show that unresolved right-of-
178 way issues frequently disrupt construction schedules and lead to contractor claims, thereby
179 increasing project costs. Similarly, Engström (2022) highlights that land formalisation
180 processes, while intended to enhance tenure security, can introduce additional layers of
181 complexity and contestation, particularly where institutional arrangements are fragmented.
182 These findings suggest that land acquisition risk is dynamic and context-dependent, evolving
183 as projects interact with local governance systems.

184 Moreover, land acquisition risk is closely linked to stakeholder perceptions and relational
185 dynamics. Information asymmetries between project authorities and affected communities
186 often lead to mistrust, particularly where compensation processes are perceived as opaque or
187 unfair (Ameyaw et al., 2021). In such contexts, communities may resist project activities,
188 resulting in delays, protests, or legal disputes. Therefore, land acquisition risk cannot be fully
189 understood without considering the role of trust, transparency, and communication in shaping
190 stakeholder responses.

191 The literature further emphasises that policy and institutional frameworks play a critical role
192 in shaping land acquisition outcomes. Kaddu et al. (2023) argue that weak policy
193 implementation, inconsistent regulatory frameworks, and inadequate institutional capacity
194 undermine the effectiveness of land acquisition processes. These governance deficiencies
195 often lead to delays in compensation, inconsistencies in valuation, and lack of accountability,
196 all of which contribute to project disruption. Therefore, addressing land acquisition risk
197 requires systemic reforms that go beyond project-level interventions.

198

199 Notwithstanding its significance, land acquisition risk does not inevitably lead to project
200 failure. Instead, its impact on project outcomes depends on the effectiveness of governance
201 mechanisms and institutional responses. Projects that implement transparent valuation
202 processes, ensure timely compensation, and engage stakeholders meaningfully are better
203 positioned to mitigate land-related risks and maintain implementation continuity (Abdelaty et
204 al., 2023; Ameyaw et al., 2021). This aligns with Risk Management Theory, which posits that
205 the consequences of risk are shaped by mitigation and response strategies rather than by the
206 presence of risk itself (Project Management Institute [PMI], 2021).

207 Additionally, strong governance structures, including effective monitoring systems, clear
208 regulatory frameworks, and coordinated institutional arrangements, enhance the capacity of
209 projects to manage land acquisition risks (Kaddu et al., 2023). Conversely, weak governance
210 amplifies these risks, leading to prolonged disputes, increased costs, and compromised
211 project outcomes. This reinforces the argument that land acquisition risk should be
212 conceptualised as part of a broader governance ecosystem rather than as an isolated project
213 variable.

214 Importantly, land acquisition risk also has significant social and political implications.
215 Displacement, loss of livelihoods, and perceived injustices in compensation can generate
216 social conflict and erode trust in public institutions (Engström, 2022). These social dynamics
217 further complicate project implementation, as unresolved grievances may escalate into
218 resistance, litigation, or political intervention. Therefore, land acquisition risk must be
219 understood as a multidimensional phenomenon that encompasses economic, institutional, and
220 social dimensions.

221
222 Therefore, the literature establishes that land acquisition risk is a complex governance issue
223 shaped by institutional capacity, policy frameworks, and stakeholder relationships. While it is
224 a major contributor to project delays and cost escalation, its impact on project success is
225 mediated by governance quality and institutional response mechanisms. Therefore, effective
226 management of land acquisition risk requires a holistic approach that integrates technical,
227 institutional, and relational dimensions of project management (Abdelaty et al., 2023;
228 Engström, 2022; Kaddu et al., 2023; PMI, 2021).

229 **4.2 Community Consent as Legitimacy Mechanism**

230 Community consent emerges in the literature as a central legitimacy mechanism that
231 significantly influences the sustainability and overall success of infrastructure projects.
232 Unlike traditional compliance-based approaches to stakeholder engagement, community
233 consent reflects the extent to which affected populations perceive project processes as fair,
234 inclusive, and respectful of their rights and interests. As such, it is not merely an outcome of
235 consultation but a relational construct grounded in trust, transparency, and participation
236 (Freeman, 1984; Bourne, 2016).

237
238 Empirical evidence demonstrates that projects characterised by strong participation and
239 transparent decision-making processes tend to experience smoother implementation and
240 reduced resistance from affected communities (Antwi& Ley, 2021). Meaningful engagement
241 enables stakeholders to understand project objectives, contribute to decision-making, and
242 develop a sense of ownership, which enhances cooperation and reduces the likelihood of
243 conflict. In contrast, projects that rely on top-down or tokenistic consultation approaches
244 often encounter resistance, delays, and reputational challenges, as communities perceive such
245 processes as exclusionary and unjust.

246

247 Furthermore, Stakeholder Engagement Theory provides a useful lens for understanding
248 community consent as a legitimacy-building process. Freeman (1984) argues that
249 organisations must actively identify and engage stakeholders whose interests are affected by
250 project activities. However, beyond identification, the quality of engagement is critical.
251 Engagement that is perceived as genuine, inclusive, and responsive enhances stakeholder
252 trust and legitimacy, whereas superficial engagement undermines confidence and triggers
253 opposition. Therefore, community consent should be understood as an outcome of effective
254 stakeholder relationship management rather than as a procedural requirement.

255

256 Moreover, the concept of procedural justice is central to explaining how community consent
257 is formed. Procedural justice refers to the perceived fairness of decision-making processes,
258 including transparency, consistency, and the opportunity for stakeholders to voice their
259 concerns (Moffat & Zhang, 2024). Studies show that stakeholders are more likely to accept
260 project outcomes, even when they are not entirely favourable, if they perceive the process to
261 be fair and respectful. This implies that “how decisions are made” is often as important as
262 “what decisions are made,” particularly in contexts involving land acquisition and
263 displacement.

264

265 In addition, trust plays a critical mediating role in the relationship between engagement
266 processes and community consent. Trust is built through consistent, transparent, and
267 respectful interactions between project authorities and affected communities. Where trust is
268 established, communities are more likely to cooperate with project activities, provide access
269 to land, and utilise formal grievance mechanisms to resolve disputes. Conversely, low levels
270 of trust can lead to suspicion, resistance, and escalation of conflicts, even where
271 compensation or technical solutions are adequate (Antwi & Ley, 2021; Moffat & Zhang,
272 2024).

273

274 However, the literature also highlights significant challenges in achieving genuine
275 community consent in practice. In many infrastructure projects, consultation processes are
276 implemented as compliance requirements rather than as meaningful engagement strategies.
277 This results in what is often described as “tokenistic participation,” where communities are
278 informed about decisions but have limited influence over outcomes. Such practices
279 undermine legitimacy and can exacerbate conflict, particularly in contexts characterised by
280 power imbalances and historical grievances.

281

282 Furthermore, socio-economic and cultural factors influence the dynamics of community
283 consent. Vulnerable groups, including women and informal land users, may be excluded from
284 engagement processes, leading to inequitable outcomes and contested legitimacy. Therefore,
285 inclusive engagement strategies that account for local norms, power structures, and diversity
286 are essential for building genuine consent.

287

288 Notwithstanding these challenges, the literature suggests that community consent is not a
289 static condition but a dynamic process that evolves throughout the project lifecycle. Early
290 engagement, continuous communication, and adaptive management of stakeholder concerns
291 are critical for maintaining consent over time. Projects that invest in long-term relationship-
292 building rather than one-off consultations are more likely to sustain legitimacy and achieve
293 successful outcomes.

294

295 In conclusion, community consent functions as a critical legitimacy mechanism that shapes
296 project implementation and sustainability. It is influenced by participation, transparency,

297 trust, and procedural justice, and it determines the extent to which stakeholders support or
298 resist project activities. Therefore, effective infrastructure delivery requires moving beyond
299 compliance-based consultation toward genuinely participatory and trust-building engagement
300 processes (Antwi& Ley, 2021; Freeman, 1984; Moffat& Zhang, 2024).

301 **4.3 GRM Effectiveness as Institutional Response**

302 Grievance Redress Mechanisms (GRMs) are increasingly recognised in the literature as
303 critical institutional response systems for managing conflicts arising in infrastructure projects.
304 They serve as formalised channels through which affected stakeholders can raise concerns,
305 seek clarification, and obtain remedies for perceived injustices. When effectively designed
306 and implemented, GRMs play a central role in preventing the escalation of disputes, thereby
307 supporting project continuity and stability (Rahim, 2002; World Bank, 2024).

308 From a theoretical perspective, GRMs are grounded in Conflict Management Theory, which
309 emphasises the importance of structured systems for addressing disagreements and restoring
310 procedural justice (Rahim, 2002). In the context of infrastructure development, conflicts often
311 emerge from issues such as delayed compensation, disputed valuations, unclear eligibility
312 criteria, or inadequate communication. GRMs provide a mechanism for addressing these
313 issues early, thereby reducing the likelihood of escalation into litigation, protests, or work
314 stoppages.

315 Empirical evidence indicates that GRMs are most effective when they are accessible,
316 transparent, and responsive. Accessibility ensures that all affected stakeholders, including
317 vulnerable and marginalised groups, can easily use the system without barriers such as cost,
318 complexity, or lack of information. Transparency refers to clear procedures, documented
319 processes, and open communication regarding how grievances are handled and resolved.
320 Responsiveness involves timely acknowledgment and resolution of complaints, as well as
321 consistent feedback to complainants (World Bank, 2024). When these attributes are present,
322 GRMs enhance trust in project institutions and encourage stakeholders to use formal channels
323 rather than resorting to disruptive actions.

324 Moreover, effective GRMs contribute to maintaining procedural justice, which is a key
325 determinant of stakeholder acceptance. Even in situations where outcomes may not fully
326 satisfy all parties, stakeholders are more likely to accept decisions if they perceive the
327 grievance handling process as fair, respectful, and impartial. Therefore, GRMs function not
328 only as conflict resolution tools but also as legitimacy-building mechanisms that reinforce
329 trust in project governance structures.

330 However, the literature also highlights significant limitations in the implementation of
331 GRMs, particularly in developing-country contexts. In many cases, GRMs are established as
332 compliance requirements rather than as genuinely functional systems. This results in
333 mechanisms that exist on paper but are poorly resourced, inadequately staffed, or lacking
334 authority to resolve disputes effectively. Consequently, grievances may be recorded but not
335 resolved, or responses may be delayed, leading to frustration among stakeholders.

336 Ineffective GRMs often lead to distrust and project disruption. When stakeholders perceive
337 grievance systems as slow, opaque, or biased, they are less likely to engage with formal
338 mechanisms and more likely to escalate disputes through protests, political channels, or legal
339 action. This escalation not only disrupts project implementation but also increases costs and

340 damages relationships between project authorities and communities (World Bank, 2024).
341 Therefore, the failure of GRMs can transform manageable disputes into major project risks.

342 Furthermore, the effectiveness of GRMs is closely linked to broader institutional capacity and
343 governance quality. Systems that lack clear mandates, adequate resources, and coordination
344 with other project functions are unlikely to perform effectively. Conversely, well-integrated
345 GRMs that are embedded within broader stakeholder engagement and project management
346 frameworks are more capable of addressing grievances in a timely and credible manner.

347 In conclusion, GRM effectiveness represents a critical institutional response to social and
348 governance risks in infrastructure projects. While accessible, transparent, and responsive
349 mechanisms can reduce conflict escalation and enhance project performance, ineffective
350 GRMs undermine trust and contribute to project disruption. Therefore, strengthening GRM
351 design and implementation is essential for improving infrastructure delivery and ensuring
352 sustainable project outcomes (Rahim, 2002; World Bank, 2024)..

353

354 **4.4 Project Success as Multidimensional**

355 Project success has evolved significantly from its traditional conceptualisation based on the
356 “iron triangle” of time, cost, and quality toward a broader, multidimensional perspective that
357 incorporates stakeholder satisfaction, long-term value creation, and sustainability (Atkinson,
358 1999; Turner & Zolin, 2024). This shift reflects growing recognition that delivering a project
359 within budget and schedule does not necessarily guarantee its acceptance, usefulness, or long-
360 term impact, particularly in complex infrastructure environments where projects interact
361 closely with communities and institutional systems.

362 Atkinson (1999) was among the early scholars to challenge the adequacy of the iron triangle,
363 arguing that success should also include information system quality, organisational benefits,
364 and stakeholder satisfaction. This perspective has since been expanded by contemporary
365 scholars who emphasise that project success must be assessed across multiple dimensions,
366 including social legitimacy, environmental sustainability, and benefit realisation (Ćirić et al.,
367 2022; Turner & Zolin, 2024). In infrastructure projects, where outcomes extend beyond
368 physical outputs to societal impacts, this multidimensional approach is particularly relevant.

369 Furthermore, project success is increasingly understood as a dynamic construct that varies
370 across stakeholders and over time. Different stakeholders such as governments, contractors,
371 communities, and financiers may have divergent expectations and criteria for success. For
372 example, while a contractor may prioritise timely completion and cost efficiency, affected
373 communities may focus on fairness of processes, adequacy of compensation, and long-term
374 livelihood outcomes. Therefore, success cannot be measured solely through technical
375 indicators but must incorporate diverse stakeholder perspectives (Ika & Pinto, 2022).

376 In addition, governance variables play a critical role in shaping project success outcomes.
377 Factors such as institutional capacity, stakeholder engagement quality, transparency, and
378 conflict management mechanisms influence not only the implementation process but also the
379 sustainability and acceptance of project outcomes. Projects that effectively manage
380 governance processes, including land acquisition, community engagement, and grievance
381 handling, are more likely to achieve broader success beyond technical completion.

382 Conversely, weak governance can undermine project legitimacy and reduce the perceived
383 value of infrastructure investments.

384 Moreover, the inclusion of sustainability as a dimension of project success reflects the
385 increasing importance of long-term impacts. Sustainability encompasses environmental
386 protection, social equity, and economic viability, ensuring that projects deliver benefits that
387 endure beyond the construction phase. Infrastructure projects that fail to consider
388 sustainability may achieve short-term success but generate long-term negative consequences,
389 such as environmental degradation or social conflict (Turner & Zolin, 2024).

390 The multidimensional view of project success also highlights the importance of legitimacy
391 and acceptance. Projects that are technically successful but socially contested may face
392 operational challenges, reduced utilisation, or reputational damage. In contrast, projects that
393 achieve stakeholder acceptance and trust are more likely to sustain benefits and contribute to
394 broader development goals. This underscores the interconnectedness between governance
395 processes and success outcomes.

396 Notwithstanding the expanded understanding of project success, challenges remain in
397 operationalising and measuring multidimensional success. Traditional project evaluation
398 frameworks often prioritise easily quantifiable indicators such as cost and schedule
399 performance, while social and governance dimensions are more difficult to measure. This
400 creates a gap between theoretical conceptualisations of success and practical assessment
401 methods.

402 Henceforth, project success should be understood as a multidimensional construct that
403 extends beyond the iron triangle to include stakeholder satisfaction, sustainability, and
404 governance effectiveness. This broader perspective provides a more comprehensive and
405 realistic assessment of infrastructure project outcomes, particularly in complex and socially
406 embedded contexts (Atkinson, 1999; Turner & Zolin, 2024; Ika & Pinto, 2022)..

407

408 **5. Integrated Analysis Table**

Variable	Direct Effect	Indirect Role	Evidence Strength
Land Acquisition Risk	Weak/Variable	Strong via governance	High
Community Consent	Strong positive	Enhances GRM	High
GRM Effectiveness	Strong positive	Mediates conflict	Very High
Project Success	Outcome variable	Multidimensional	High

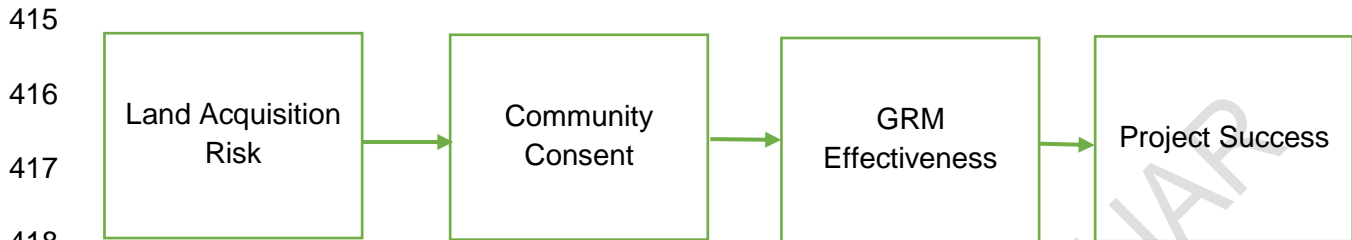
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411 6. Proposed Conceptual Framework

412 The review proposes a governance pathway:

413 **Land Acquisition Risk → Community Consent → GRM Effectiveness → Project**
414 **Success**



419 Supporting paths:

- 420 • Land Risk → GRM
- 421 • Consent → Success
- 422 • Land Risk → Success

423 This framework integrates **risk management, stakeholder engagement, and conflict**
424 **resolution theories** (PMI, 2021; Freeman, 1984; Rahim, 2002).

425 7. Discussion

426 The findings of this systematic review provide strong evidence that infrastructure project
427 outcomes are shaped more by governance quality than by technical factors alone. While
428 traditional project management approaches emphasise engineering efficiency, cost control,
429 and scheduling, the reviewed literature demonstrates that these factors are necessary but
430 insufficient in explaining project success, particularly in complex and socially embedded
431 infrastructure environments (Flyvbjerg, 2014; Ika& Pinto, 2022). Therefore, the determinants
432 of success extend beyond technical execution to include institutional capacity, stakeholder
433 engagement, and conflict management systems.

434 A central insight emerging from the review is that land acquisition risk does not
435 automatically lead to project failure. Although land-related challenges such as valuation
436 disputes, tenure conflicts, and delayed compensation are widely associated with delays and
437 cost overruns, their ultimate impact depends on how they are managed within institutional
438 frameworks (Abdelaty et al., 2023; Engström, 2022). This finding aligns with Risk
439 Management Theory, which posits that risks influence outcomes through mitigation and
440 response strategies rather than through their mere existence (Project Management Institute
441 [PMI], 2021). Consequently, land acquisition risk should be understood as a triggering
442 condition whose effects are contingent on governance quality.

443

444 Furthermore, the review highlights the critical role of institutional response mechanisms in
445 shaping project trajectories. Projects characterised by strong governance structures, including
446 transparent processes, coordinated institutional arrangements, and adequate administrative

447 capacity, are better equipped to manage land-related uncertainties and maintain
448 implementation continuity (Kaddu et al., 2023). Conversely, weak governance amplifies the
449 disruptive effects of land acquisition challenges, leading to prolonged disputes, increased
450 costs, and compromised outcomes. This reinforces the argument that governance systems act
451 as mediating structures between risk exposure and project performance.

452 Moreover, community consent emerges as a key legitimacy bridge linking project authorities
453 and affected stakeholders. The literature shows that projects that prioritise meaningful
454 participation, transparency, and respect for local norms are more likely to gain stakeholder
455 acceptance and reduce resistance (Antwi& Ley, 2021; Freeman, 1984). Community consent
456 is therefore not simply a by-product of engagement but a core mechanism through which
457 legitimacy is constructed and sustained. In this regard, the findings extend Stakeholder
458 Engagement Theory by demonstrating that the quality of engagement directly influences
459 project feasibility and sustainability.

460 In addition, the role of grievance redress mechanisms (GRMs) as procedural justice systems
461 is strongly supported. GRMs provide structured pathways for addressing stakeholder
462 concerns, thereby preventing escalation into conflict and enabling continuous project
463 implementation (Rahim, 2002; World Bank, 2024). When grievance systems are accessible,
464 transparent, and responsive, they enhance trust and reinforce institutional credibility.
465 However, when they are ineffective, they undermine legitimacy and contribute to project
466 disruption. This dual role underscores the importance of GRMs as institutional instruments
467 that translate stakeholder dissatisfaction into manageable processes rather than uncontrolled
468 conflict.

469 The interaction between community consent and GRM effectiveness further highlights the
470 relational nature of infrastructure governance. Consent enhances the utilisation and credibility
471 of grievance systems, while effective GRMs reinforce stakeholder trust and sustain consent
472 over time. This interdependence suggests that stakeholder engagement and conflict
473 management should not be treated as separate functions but as integrated components of
474 project governance.

475 Importantly, the findings confirm that project success is fundamentally a socio-institutional
476 phenomenon. While technical performance remains important, it is the ability of projects to
477 navigate social dynamics, manage stakeholder relationships, and maintain institutional
478 legitimacy that ultimately determines success. This perspective aligns with the
479 multidimensional project success framework, which emphasises stakeholder satisfaction,
480 sustainability, and long-term value alongside traditional performance metrics (Atkinson,
481 1999; Turner & Zolin, 2024).

482 Furthermore, the review contributes to theory by integrating previously fragmented domains
483 of risk management, stakeholder engagement, and conflict management into a unified
484 explanatory framework. Rather than viewing these elements in isolation, the findings
485 demonstrate that they operate as interconnected mechanisms within a broader governance
486 system. This integration advances the understanding of infrastructure performance from a
487 technical paradigm to a governance-based paradigm.

488 Notwithstanding these contributions, the discussion also highlights persistent gaps in both
489 research and practice. In many contexts, governance mechanisms remain underdeveloped,
490 and engagement processes are still implemented as compliance requirements rather than as

491 strategic functions. This suggests the need for stronger institutional reforms and capacity-
492 building efforts to enhance governance effectiveness in infrastructure delivery.

493 The findings demonstrate that infrastructure project success is determined less by the
494 presence of risks and more by the quality of institutional responses to those risks. Land
495 acquisition challenges, stakeholder dynamics, and grievance processes interact within
496 governance systems to shape project outcomes. Therefore, improving infrastructure
497 performance requires a shift from a purely technical focus to a more holistic approach that
498 prioritises governance, legitimacy, and institutional effectiveness (Flyvbjerg, 2014; Ika &
499 Pinto, 2022; PMI, 2021).

500

501 **8. Contributions**

502 **8.1 Theoretical Contributions**

503 This study makes several contributions to project management and infrastructure governance
504 literature. First, it integrates previously fragmented streams of research on land acquisition
505 risk, stakeholder engagement, grievance redress mechanisms, and project success into a
506 unified explanatory framework. Prior studies have largely examined these constructs in
507 isolation; however, this review demonstrates that they operate as interdependent mechanisms
508 within a broader governance system. This integration advances theoretical coherence and
509 provides a more holistic understanding of infrastructure project performance (Ika & Pinto,
510 2022; Turner & Zolin, 2024).

511

512 Second, the study advances multidimensional project success theory by reinforcing the
513 argument that success extends beyond the traditional iron triangle to include stakeholder
514 satisfaction, legitimacy, and sustainability outcomes (Atkinson, 1999; Ćirić et al., 2022). By
515 linking governance variables directly to success outcomes, the study strengthens the
516 conceptualisation of project success as a socio-institutional construct rather than a purely
517 technical achievement.

518

519 Third, the study extends Risk Management Theory into socio-political domains. It
520 demonstrates that risks such as land acquisition are not merely operational uncertainties but
521 are embedded in institutional, legal, and relational contexts. Consequently, risk outcomes are
522 shaped by governance quality and institutional response mechanisms, thereby broadening the
523 theoretical scope of risk management beyond conventional technical frameworks (Project
524 Management Institute [PMI], 2021).

525

526 **8.2 Practical Contributions**

527

528 The study also offers important implications for practitioners and policymakers involved in
529 infrastructure delivery. First, it emphasises the need for early and continuous stakeholder
530 engagement. Projects that prioritise participation, transparency, and trust-building from the
531 outset are more likely to secure community consent, reduce resistance, and ensure smoother
532 implementation (Freeman, 1984; Antwi & Ley, 2021).

533

534 Second, the findings highlight the critical importance of effective grievance redress
535 mechanisms. GRMs should be designed as functional institutional systems that are
536 accessible, transparent, and responsive, rather than as compliance-driven tools. Well-
537 functioning GRMs can prevent conflict escalation, enhance trust, and maintain project
538 continuity (Rahim, 2002; World Bank, 2024).

539

540 Finally, the study supports the need for policy reforms in land governance. Strengthening
541 institutional coordination, improving transparency in valuation and compensation processes,
542 and enhancing administrative capacity are essential for reducing land acquisition risks and
543 improving infrastructure outcomes (Kaddu et al., 2023). Therefore, policymakers should
544 prioritise governance reforms that address systemic inefficiencies in land acquisition and
545 stakeholder engagement processes.

546

547 **9. Conclusion**

548 This systematic review demonstrates that project success in infrastructure is best explained
549 through governance pathways rather than technical performance alone. While traditional
550 project management frameworks have prioritised cost, time, and quality, the findings show
551 that these metrics are insufficient in capturing the full complexity of infrastructure delivery,
552 particularly in socially embedded contexts. Instead, success is shaped by how projects
553 manage land acquisition risks, engage stakeholders, and respond to grievances.

554 The review highlights that land acquisition risk does not inherently result in project failure.
555 Its impact depends on the effectiveness of institutional response mechanisms, including
556 transparent processes, timely compensation, and coordinated governance structures.
557 Moreover, community consent emerges as a critical legitimacy mechanism that facilitates
558 stakeholder cooperation and reduces resistance. Projects that prioritise meaningful
559 engagement and trust-building are more likely to achieve sustainable outcomes.

560 In addition, grievance redress mechanisms play a central role as procedural justice systems.
561 When these mechanisms are accessible, transparent, and responsive, they prevent conflict
562 escalation and enhance institutional credibility. Conversely, ineffective grievance systems
563 contribute to distrust and project disruption.

564 Taken together, these findings confirm that infrastructure project success is fundamentally a
565 socio-institutional phenomenon. Therefore, integrating land risk management, community
566 consent, and grievance systems into project design and implementation is essential for
567 sustainable infrastructure delivery. Future research should further explore governance
568 dynamics across project lifecycles and contexts to strengthen both theory and practice in
569 infrastructure development.

570

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